#### **FINANCIAL STATEMENTS**

Year ended December 31, 2008

MALIN, BERGQUIST & COMPANY, LLP CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS 351 HARVEY AVENUE, SUITE A GREENSBURG, PA 15601-1911

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# Malin, Bergquist & Company, LLP

#### CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

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#### INDEPENDENT AUDITORS' REPORT

To: City Council and Mayor City of Jeannette

We have audited the accompanying primary government financial statements - cash basis of the governmental activities, each major fund and the aggregated remaining fund information of the City of Jeannette (City), as of December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the City prepares its financial statements on the cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The financial statements referred to above do not include the City's Police and Firemen's Pension Funds which should be included in order to conform with accounting principles generally accepted in the United States of America. The Police Pension assets are estimated to be in excess of \$4,800,000 at December 31, 2008, and the Firemen's Pension assets are estimated to be in excess of \$575,000 at December 31, 2008.

The financial statements referred to above include only the primary government of the City which consists of all funds, organizations, institutions, agencies, departments and offices that comprise the City's legal entity. The financial statements do not include financial data for the City's legally separate component unit, the City of Jeannette Municipal Authority, which accounting principles generally accepted in the United States of America, as applied to the City's cash basis of accounting, require to be reported with the financial data of the City's primary government. As a result, the financial statements do not purport to, and do not, present fairly the cash basis financial position of the reporting entity of the City, as of December 31, 2008, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.





In our opinion, except for the omission of the City's Police and Firemen's Pension Funds as discussed in the fourth paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information for the primary government of the City, as of December 31, 2008, and the respective changes in the cash basis financial position thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated August 10, 2009 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of the audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis and pension information on pages 3 through 7 and 22 through 24, respectively, are not a required part of the financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures which consisted principally of inquiries of management regarding the methods of measurement and presentation of supplementary information. However, we did not audit the information and express no opinion on it.

Greensburg, Pennsylvania August 10, 2009

Malin, Bugguest & Company, LLP

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED DECEMBER 31, 2008

As management of the City of Jeannette (City), we offer our residents, elected officials, employees and other interested parties this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2008. For purposes of this discussion and analysis, "City" refers to the primary government only. The goal of this Management's Discussion and Analysis is designed to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the City's financial activity, (3) identify changes in financial position, (4) identify any material deviations from the approved budget, and (5) identify individual fund issues or concerns.

City management encourages all readers to consider the information presented here in conjunction with the financial statements that we have furnished and the accompanying notes that follow in order to obtain a thorough understanding of the City's financial condition at December 31, 2008.

#### FINANCIAL HIGHLIGHTS

- The City is presenting primary government financial statements as financial data of the City's component unit; the City of Jeannette Municipal Authority is not presented.
- As described in the notes to primary government financial statements (financial statements), the City prepares its financial statements on the cash basis of accounting.
- The City's net assets decreased \$710,042 during fiscal year 2008 or 23%.
- Unrestricted net assets were \$632,285 at December 31, 2008. These assets may be used to meet the City's ongoing obligations to residents and creditors.
- The City's real estate property tax rate for fiscal year 2008 is 33.12 mills. There was no increase in the tax rate from 2007.
- At December 31, 2008, the City had \$2,310,000 of general obligation bonds outstanding. This represents a decrease of \$90,000 from the previous fiscal year.
- The total fund balance of the General Fund on December 31, 2008 was \$632,285. This fund balance is unreserved and is available for spending at the City's discretion.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This Management's Discussion and Analysis is intended to serve as an introduction to the City's basic financial statements. The City's financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

The basic financial statements present two different views of the City through the use of government-wide financial statements and fund financial statements. In addition to these required elements, a section with combining statements provides details about the non-major government funds that are presented in a single column in the basic financial statements.

- (1) <u>Government-Wide Financial Statements</u> The government-wide financial statements are designed to provide all interested parties with a broad overview of the City in a manner similar to a private-sector business.
  - <u>The Statement of Net Assets</u> This report presents information on all of the City's cash, cash equivalents and its cash-basis net assets. As described in the notes to the basic financial statements, the City is on the cash basis of accounting. Over time, increases or decreases in net assets may serve as useful indicator of whether the financial position of the City is improving or deteriorating.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED DECEMBER 31, 2008 (continued)

• <u>The Statement of Activities</u> – This report presents information showing how the government's net assets changed during the most recent fiscal year. This shows cash-basis expenses by functions/programs related to operating grants and how the deficit from each function/program is funded with general cash-basis revenues.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees. The governmental activities of the City include general government, public safety, public works, culture and recreation, community development and debt service.

The government-wide financial statements include only the City itself. Financial statements of the City of Jeannette Municipal Authority (Authority), a component unit of the City, are available at the Authority's office. The government-wide financial statements can be found on pages 8 and 9 of this report.

(2) <u>Fund Financial Statements</u> – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other governmental agencies, utilizes fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into governmental funds and fiduciary funds.

The fund financial statements can be found on pages 8, 10 and 11 of this report.

- <u>Governmental Funds</u> Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements.
- <u>Proprietary Funds</u> Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements would have essentially matched.

The City maintains four individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures and changes in fund balance for the General Fund, Capital Projects and the Community Development Fund, which are considered major funds, and the Liquid Fuels Fund, a non-major fund.

The City adopts an annual appropriated budget for the General Fund. A budgetary comparison statement has been provided for the General Fund to determine compliance with actual revenues/expenditures to budgeted amounts.

(3) Notes to the Primary Government Financial Statements – The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 13 through 21 of this report.

In addition to the financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

The required supplementary information can be found on pages 22 through 24 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED DECEMBER 31, 2008 (continued)

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, net assets on the cash basis of accounting were \$2,331,590 as of December 31, 2008, a decrease of \$710,042 from 2007.

# STATEMENT OF NET ASSETS CASH BASIS December 31, 2008

Assets:  Cash and cash equivalents	<u>\$</u>	2,331,590
Net assets:	Φ.	1 (00 00 0
Restricted	\$	1,699,305
Unrestricted	-	632,285
	\$	2,331,590

The balance of unrestricted net assets as of December 31, 2008 was \$632,285 and may be used to meet the government's ongoing obligations to its citizens and creditors. This was a decrease of \$306,495 from 2007.

At the end of the current year, the City is able to report a positive balance in net assets. The same situation held true for the prior fiscal year.

Governmental Activities – Governmental activities decreased the net assets by \$710,042.

Details of these decreases for the governmental activities are as follows:

# CHANGES IN NET ASSETS CASH BASIS NET (EXPENSES) REVENUES

			Program	N	Vet (Expenses)
	Expenses	-	Revenues	80.000000000000000000000000000000000000	Revenues
Primary Government:					
Government Activities:					.*
General government	\$ 1,195,813	\$	255,233	\$	(940,580)
Public safety	2,037,226		290,250		(1,746,976)
Public works:					
Highways and streets	990,706		336,978		(653,728)
Sanitation	744,020		717,769		(26,251)
Culture and recreation	30,000		-		(30,000)
Community development	1,304,073		845,328		(458,745)
Debt principal and interest	 230,263		5. <u>-</u>		(230,263)
Total government activities	\$ 6,532,101	\$	2,445,558	\$	(4,086,543)

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED DECEMBER 31, 2008 (continued)

General Revenues:		
Taxes:		
Real estate		2,197,006
Earned income		657,422
Other		291,182
Franchise fees		142,892
Interest		56,352
Payments in lieu of taxes		19,564
Miscellaneous	7	12,083
Total general revenues		3,376,501
Change in net assets		(710,042)
Net assets – beginning of year		3,041,632
Net assets – end of year		<u>\$ 2,331,590</u>

The City continues to have significant challenges in ensuring it has sufficient revenues to meet its financial demands. City Council continues to assess ways to increase revenues and decrease expenditures.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds – The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of available resources. Such information is useful in assessing the City's financial requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$632,285. Unreserved fund balances in the Capital Projects Fund, Community Development Fund and Liquid Fuels Fund were \$601,289, \$704,247, and \$393,769, respectively. These amounts represent an increase in fund balance in the Liquid Fuels Fund of \$57,492 and a decrease in the Community Development Fund and Capital Projects Fund of \$388,641, and \$72,398, respectively. These amounts represent funds available that may be used for activities within the scope of each fund. On the statement of net assets, these amounts are shown as restricted net assets because, in terms of the government as a whole, they are restricted by bond covenants (Capital Projects Funds) and grantors (Community Development Fund and Liquid Fuels Fund).

#### GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the General Fund budget and the actual revenues/expenditures totaled \$305,318 in additional cash-basis revenues and \$490,497 more in cash-basis expenditures. The net of these differences resulted in a deficit of revenues over expenditures in the amount of \$185,179.

# MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED DECEMBER 31, 2008 (continued)

#### DEBT

At the end of the current fiscal year, the City had an outstanding total debt of \$2,395,822, a decrease of \$107,582 from 2007. Of this amount, \$2,310,000 is comprised of General Obligation Bonds while \$85,822 relates to capital lease obligations. The City did not assume new debt in 2008.

A breakdown of the City's debt follows:

# LONG-TERM DEBT GENERAL OBLIGATION AND OTHER DEBT

	Balance as of January 1, 2008		Payments/ Retirements	Balance as of December 31,
	•			2008
General Obligation Bonds	\$ 2,400,000	\$	(90,000)	\$ 2,310,000
Capital Lease Obligation	 103,404	West Control of the C	(17,582)	85,822
Totals	\$ 2,503,404	\$	(107,582)	\$ 2,395,822

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the financial affairs of the City. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Office of the City Clerk, City of Jeannette, 110 South Second Street, Jeannette, PA 15644.

CITY OF JEANNETTE

# GOVERNMENTAL FUNDS BALANCE SHEET/ STATEMENT OF NET ASSETS - CASH BASIS

# AS OF DECEMBER 31, 2008

							Non	Non-Major				
	O	General		Capital Projects	Com	Community Development	] ] "	Liquid	Total	Š	Statement	
Assets		Fund		Fund	H	Fund		Fund	Funds		ot Net Assets	
Cash and cash equivalents	€>	632,285	↔	601,289	69	704,247	64	393,769	\$ 2,331,590	8	2,331,590	
Fund Balance/Net Assets												
Fund balance:											1	
Unreserved, reported in:												
General fund	69	632,285	69		€9	,	6		\$ 633 305			
Capital projects fund Special revenue funds				601,289	÷	- 704,247	<del>)</del>	- 393,769				
Total fund balance	69	632,285	↔	601,289	€9	704,247	€9	393,769	\$ 2,331,590		ą	
Net assets:												
Restricted for:												
Capital projects										6	601,300	
Community development										<del>)</del>	104 241	
Liquid fuels tax projects											/04,24/	
Unrestricted											393,769	
											632,285	

The accompanying notes are an integral part of the financial statements.

2,331,590

Total net assets

# CITY OF JEANNETTE <u>STATEMENT OF ACTIVITIES - CASH BASIS</u> FOR THE YEAR ENDED DECEMBER 31, 2008

					-	gram Revenues Operating		npital		et (Expense) evenue and
			(	Charges for		Grants and		ipital its and		Change in
Functions/Programs		Expenses	,	Services		ontributions		ibutions		Vet Assets
		and a second	***********	en (vel)PBA en la viga el accesta nom e velagos se especiales en granças.		SECTION SALES OF SATISFACTORS OF AND STREET	-			
Primary government:										
Governmental activities:										
General government	\$	1,195,814	\$	144,084	\$	111,149	\$	-	\$	(940,581)
Public safety		2,037,226		158,939		131,311		-		(1,746,976)
Public works highway and streets		990,706		-		336,978		-		(653,728)
Public works sanitation		744,020		701,194		16,575				(26,251)
Culture and recreation		30,000		-		-		-		(30,000)
Community development		1,304,073		100,960		744,368		-		(458,745)
Principal and interest paid on long-term debt	Re-tropics	230,263	Minneson	-	Erananahan		***************************************			(230,263)
Total governmental activities	\$	6,532,101	\$	1,105,177	\$	1,340,381	\$	_		(4,086,543)
*	Ger	neral revenues:		ž						
		axes:								
		Real estate								2,197,006
		Earned income	<u>.</u>							657,422
		Emergency an		nicinal service	tax					104,969
		Business privi								79,452
		Tax collected -								38,501
		Other		7						68,260
		anchise fees								142,892
		terest								56,352
		yments in lieu	of ta	xes						19,564
		iscellaneous								12,083
									F004774 404-84-14-14-14-14-14-14-14-14-14-14-14-14-14	12,003
		Total general i	reven	ues				.*		3,376,501
		Change in	net as	ssets						(710,042)
	Net	assets:								
		eginning of year	ar					1.		3,041,632
	Er	nd of year						-	\$	2,331,590

# CITY OF JEANNETTE <u>STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - CASH BASIS</u> FOR THE YEAR ENDED DECEMBER 31, 2008

		General Fund		Capital Projects Fund		Community Development Fund	-	Non-Major Liquid Fuels Fund	- (	Total Governmental Funds
Revenues:	Printer and a second	Andrew Annual Control of the Control	-			de de grandes, de la relación de construir de decidade de la construir de la c			-	
Taxes	\$	3,139,321	\$	_	\$	-	\$	-	\$	3,139,321
Licenses, permits and fees		201,012		_		_			-	201,012
Fines, forfeitures and penalties		61,911		_		_				61,911
Interest		17,562		17,079		13,413		8,298		56,352
Intergovernmental		365,222		-		744,368		237,079		1,346,669
Charges for services		884,184		-		-				884,184
Payments in lieu of taxes		19,564		•		-				19,564
Program income		-		_		100,960		-		100,960
Miscellaneous		12,086	-	-	-	-	Province above.			12,086
Total revenues		4,700,862		17,079		858,741		245,377		5,822,059
						ž				
Expenditures:										
Current:		Or control and production								
General government		1,026,839		-		-		-		1,026,839
Public safety		2,037,226		-		-		-		2,037,226
Public works - highways and streets		802,821		-		-		187,885		990,706
Public works - sanitation		744,020		-				-		744,020
Culture and recreation		30,000		-		-		-		30,000
Community development		56,691		-		1,247,382		-		1,304,073
Insurance		73,275		-		-		-		73,275
Miscellaneous		6,222		-		-		-		6,222
Capital purchases				89,477		-		=		89,477
Debt service:										-
Principal retirement		108,815		-				-		108,815
Interest		121,448		_	Na Production Control	The state of the s	-			121,448
Total expenditures	-	5,007,357		89,477	-	1,247,382	No. Art Sent Conflict over 1	187,885		6,532,101
Net change in fund balance		(306,495)		(72,398)		(388,641)		57,492		(710,042)
Fund balance:				`						
Beginning of year		938,780		673,687	Miletricum	1,092,888	<b>E</b> NEADY FOR NAME OF	336,277		3,041,632
End of year	\$	632,285	\$	601,289	\$	704,247	\$	393,769	\$	2,331,590

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE CASH BASIS - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

		Budget		Actual		Variance
Revenues:					nevedted	
Taxes	\$	3,007,423	\$	3,139,321	\$	131,898
Licenses, permits and fees		174,680		201,012		26,332
Fines, forfeitures and penalties		62,000		61,911		(89)
Interest		24,000		17,562		(6,438)
Intergovernmental		355,791		365,222		9,431
Charges for service		718,900		884,184		165,284
Payments in lieu of taxes		32,000		19,564		(12,436)
Miscellaneous	Bancoston	20,750	CALL CONTROL OF THE PARTY OF TH	12,086	-	(8,664)
Total revenues		4,395,544		4,700,862		305,318
Expenditures:						
General government		997,273		1,026,839		(29,566)
Public safety		1,852,666		2,037,226		(184,560)
Public works - highways and streets		660,484		802,821		(142,337)
Public works - sanitation		564,557		744,020		(179,463)
Culture and recreation		30,000		30,000		-
Community development		132,302		56,691		75,611
Insurance		70,200		73,275		(3,075)
Miscellaneous		3,500		6,222		(2,722)
Debt service:						
Principal retirement		90,000		108,815		(18,815)
Interest	-	115,878	-	121,448	-	(5,570)
Total expenditures		4,516,860		5,007,357		(490,497)
Net change in fund balance	\$	(121,316)	\$	(306,495)	\$	(185,179)

# CITY OF JEANNETTE FIDUCIARY FUND

# STATEMENT OF FIDUCIARY NET ASSETS AS OF DECEMBER 31, 2008

	Insurance row Fund
Assets	
Cash and cash equivalents	\$ 40,398
Total assets	\$ 40,398
Net Assets	
Held for fire damage payments	\$ 40,398
Total net assets	\$ 40,398

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FOR THE YEAR ENDED DECEMBER 31, 2008

	Insurance row Fund
Additions	
Interest income Insurance proceeds Total additions	\$ 92 22,320 22,412
Change in net assets	22,412
Total net assets- beginning	 17,986
Total net assets- ending	\$ 40,398

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Jeannette, Pennsylvania (City), was incorporated and adopted its first Charter as a City in 1938. The City operates under a commission form of government and provides the following services as provided by its charter: police and fire, street, public works and sanitation, culture-recreation, health and social services, planning and zoning and general administrative ærvices.

The Governmental Accounting Standards Board (GASB) is the authoritative standard-setting body for the establishment of governmental accounting and financial reporting principles. The most significant of these accounting policies are as follows:

#### Reporting Entity

The primary government financial statements (financial statements) include only the financial activity of the City and do not include the City of Jeannette Municipal Authority (Authority) which is considered a component unit in accordance with the provisions of GASB Statement No. 14, "Financial Reporting Entity." The City is considered to be financially accountable for the Authority because City Council appoints the Authority's governing board and guarantees the Authority's debt (Note 8). Separate financial statements for the Authority are available from its offices.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use or directly benefit from services or privileges provided by a given function or segment, and 2) grants that are restricted to meeting the operational requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Basis of Accounting/Measurement Focus

Basis of accounting refers to the timing of the recognition of revenues and expenditures in the accounts and in the financial statements. The City has elected to present its financial statements on the cash basis which is a comprehensive basis other than accounting principles generally accepted in the United States of America. Accordingly, amounts are recognized when received or paid rather than when earned or when obligations are incurred. Inventories, principally supplies, are accounted for as expenditures when purchased. Encumbrance accounting, whereby fund balance is reserved for commitments related to unperformed contracts for goods and services, is not used by the City.

#### Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City only uses governmental funds and fiduciary funds, although the latter are excluded from these financial statements.

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they will be paid. The difference between the governmental fund assets and liabilities is reported as fund balance.

The City reports the following major governmental funds:

The General Fund is the principal operating fund of the City that is used to account for all financial transactions except those required to be accounted for in other funds.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities or acquisition of equipment.

The Community Development Fund is used to account for various grants received from the Department of Community and Economic Development.

Additionally, the City reports the following non-major governmental funds:

The Liquid Fuels Fund accounts for state aid revenues (liquid fuels taxes) received from the Pennsylvania Department of Transportation for building, improving, lighting and maintaining roads and bridges within the City.

#### Fiduciary Funds

The *pension trust funds* are used to account for assets held by the City in a trustee capacity for future payment of retirement benefits to employees or former employees. The City has three separate pension plans: the Non-Uniformed Plan, the Police Plan and the Firefighter Plan. The pension trust funds for the Police Plan and Firefighter Plan are not included in the financial statements, as discussed in the "GAAP Departure" section below.

#### **GAAP Departure:**

The City's financial statements for the year ended December 31, 2008 exclude the pension trust funds for the Police Plan and Fireman Plan. Both funds are audited separately.

#### Fund Balance

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### Reserved

Reserved is used to denote that portion of fund balance that is not available for expenditure appropriation or is legally segregated for a specific purpose.

#### Unreserved

Unreserved is used to denote that portion of the fund balance that is available for appropriation.

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Unreserved, Designated

Designated is used to denote that portion of the fund balance that the City Council has designated for a specific purpose.

#### **Budgets and Budgetary Accounting**

Formal budgetary accounting is employed as a management control in the General Fund of the City. The budget is adopted on the cash basis which is a comprehensive basis other than accounting principles generally accepted in the United States of America. Budgetary control for Special Revenue Funds is maintained through enforcement of the related grant provisions.

The City must adopt the budget for the General Fund by December 31.

Appropriations lapse at the close of the fiscal year to the extent that they have not been expended or encumbered.

#### Deposits and Investments

The City considers all short-term investments with a maturity of three months or less to be cash equivalents. Investments are carried at fair value based on quoted market prices.

#### Compensated Absences

The City allows non-uniformed employees to accumulate unused sick leave to a maximum of 125 days. Upon termination, unused sick leave of non-uniformed employees, up to the maximum, will be paid at the rate of \$50 per day. Police can accumulate one month of sick leave for each year of service. Upon normal retirement, unused sick leave will be paid at the rate of \$10 per day, up to a maximum of 12 weeks. Firemen can accumulate unused sick leave, up to a maximum of 42 days. Upon termination/retirement, unused sick leave of firemen will be paid at one-half of the shift rate. Earned vacation time is required to be used currently. As of December 31, 2008, the liability for accrued sick leave was \$88,564. The amount expected to be paid from current resources is not significant.

#### **Pending Pronouncements**

In 2004, GASB issued Statement No. 43, "Financial Reporting for Postemployment Benefit Plans Other than Pension Plans," and Statement No. 45, "Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions." These statements provide the accounting and reporting requirements for the benefit plans as well as require that public sector employers accrue the cost of any postretirement healthcare or similar benefits (OPEB) they may offer to employees. Currently, the City recognizes the cost of other postemployment benefits on a pay-as-you-go basis. In accordance with GASB, governments account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB in the same manner as they currently do for pensions. These standards may require an actuarial valuation to be performed.

These changes in accounting for GASB Statements No. 43 and 45 will be applicable in fiscal year 2009. The effect of implementation of these standards has not yet been calculated.

#### NOTES TO THE FINANCIAL STATEMENTS

(continued)

#### NOTE 2 - CASH AND CASH EQUIVALENTS

Pennsylvania statutes provide for investment of governmental funds (which exclude the Pension Trust Funds) into certain authorized investment types including U.S. Treasury bills, other short-term U.S. and Pennsylvania government obligations and insured or collateralized time deposits and certificates of deposit. The statues allow pooling of governmental funds for investment purposes.

The deposit and investment policy of the City adheres to state statutes. There were no deposit or investment transactions during the year that were in violation of either the state statutes or the policy of the City.

The following is a summary of the City's deposits which are insured by the Federal Depository Insurance Company (Category 1) and not insured or collateralized in the City's name but collateralized in accordance with Act 72 of the Pennsylvania state legislature which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name (Category 3).

	Total <u>Category 1</u>	Total <a href="mailto:Category 3">Category 3</a>	Carrying <u>Amount</u>
Deposits	\$ 504,248	\$ 527,337	<u>\$_1,031,585</u>

Investments below are considered cash equivalents and are reported as such on the governmental funds balance sheet/statement of net assets (cash basis). The investments of the City have been categorized to indicate the level of risk assumed by the City, as follows: Category 1 - insured or registered, or securities held by the City of its agent in the City's name; Category 2- uninsured and unregistered, with securities held by the counterparty's trust department or agent in the City's name; Category 3 - uninsured and unregistered, securities held by the counterparty or its trust department or agent, but not in the City's name.

The carrying value and categorization of the investments of the City at December 31, 2008 were as follows:

	Carrying	Total
	Value	Category 3
U.S. Government Money Market	\$ 698,717	\$ 698,717
PLGIT	601,288	601,288
	\$1,300,005	\$1,300,005

#### NOTE 3 – PROPERTY TAX LEVIES

Taxes are levied on March 1 and are due and payable on or before June 30. All unpaid taxes become delinquent July 1 of the same year. Any taxes still unpaid at December 31 of the same year are turned over to the Westmoreland County Tax Collector. City property tax revenues are recognized when levied.

City real estate taxes were levied for general purposes at 33.12 mills on 100% of assessed valuation. The assessed valuation was approximately \$62.3 million for the 2008 levy.

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 4 – LONG-TERM DEBT

Changes in Long-Term Debt

Changes in the City's long-term debt during 2008 were as follows:

	Balance	Balance			
	December 31, 2007	<u>Payments</u>	<u>December 31, 2008</u>		
General Obligation Bonds, 1998	\$2,400,000	\$(90,000)	\$2,310,000		

#### General Obligation Bond - Series 1998

In March 1998, the City issued a General Obligation Bond – Series 1998 (1998 bonds). The 1998 bond issue was to a) fund various capital projects and b) retire the City's General Obligation Bond – Series 1994 (1994 bonds). The interest rate ranges from 3.9% to 5.0% and is scheduled to mature in 2024. As part of the 1998 bond issue, funds were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the 1994 bonds. As a result, the 1994 bonds are considered to be defeased; and the liability for those bonds has been removed from the general long-term debt account group. At December 31, 2008, \$2,310,000 of bonds considered defeased are outstanding.

The debt service requirements are as follows for the City's outstandingbonds:

Year	<u>Principal</u>	Interest	<u>Total</u>
2009	\$ 100,000	\$ 111,623	\$ 211,623
2010	105,000	106,959	211,959
2011	110,000	101,930	211,930
2012	110,000	96,650	206,650
2013	120,000	91,130	211,130
After	1,765,000	530,125	2,295,125
	\$2,310,000	\$1,038,417	\$3,348,417

#### NOTE 5 - CAPITAL LEASES

The City has one capital lease obligation as of December 31, 2008. The capital lease for the fire truck has a total cost of \$184,525. This capital asset is not accounted for on the governmental funds balance sheet/statement of net assets (cash basis) due to the City reporting on the cash basis.

The following is a schedule of future minimum rental payments under these leasesat December 31, 2008:

Fiscal Year	
Ending December 31,	Balance
2009	\$ 24,385
2010	24,385
2011	24,385
2012	24,385
	100 (C C. 100 (C. 1
T-4-1 1	07.540
Total minimum lease payments	97,540
Less: amount representing interest	_(11,718)
Present value of future minimum	
	Ø 05 022
lease payments	\$ 63,822

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 6-PENSION PLAN

#### Plan Descriptions

The City administers three defined benefit pension plans covering full-time employees: the Non-Uniformed Pension Plan, the Police Pension Plan and the Firemen Pension Plan (Plans). The Plans operate under the authority of various City ordinances and provide retirement, disability and death benefits to plan members and beneficiaries. Cost-of-living allowances are provided at the discretion of the Plans. The Non-Uniformed Pension Plan is an agent mulitple-employer plan. The Police Pension Plan and the Firemen Pension Plan are single-employer plans. Plan provisions are established by City ordinance with the authority for City contributions required by Act 205 of the Commonwealth of Pennsylvania (Act 205). All Plans receive bi-annual actuarial valuations. The Non-Uniformed Pension Plan is administered by the Pennsylvania Municipal Retirement System (PMRS) which is an agent multiple-employer public employer retirement system that acts as a common investment and administrative agent. The PMRS issues a separate Comprehensive Annual Financial Report. That report may be obtained by writing to the Pennsylvania Municipal Retirement System, P.O. Box 1165, Harrisburg, PA 17108-1165. Neither single-employer plan issues separate audited financial statements.

As of January 1, 2007, the date of the most recent actuarial valuations, participants in the pension plans were as follows:

	Non-		
<u>Participants</u>	<b>Uniformed</b>	Police	<u>Firemen</u>
Active members	29	14	3
Retirees and beneficiaries	9	22	4
receiving benefits			
Terminated plan members	2	-	-
with vested or deferred benefits			

#### Contributions and Funding Policy

Act 205 requires that annual contributions be based upon the calculation of the Minimum Municipal Obligation (MMO). The MMO calculation is based upon the biennial actuarial valuation. Employees are not required to contribute under Act 205; such contributions are subject to collective bargaining. The Commonwealth of Pennsylvania allocates certain funds to assist in pension funding. Any financial requirement established by the MMO that exceeds the Commonwealth of Pennsylvania allocation must be funded by the City.

In accordance with the Plan's governing resolution, members are required to contribute five percent of compensation to the plan. An additional contribution of \$1 per month is required by the Police and Firemen Plans.

The Plans may also be eligible to receive an allocation of state aid from the General Municipal Pension System State Aid Program which must be used for pension funding. Any funding requirements established by the MMO in excess of employee contributions and state aid must be paid by the City in accordance with Act 205.

Administrative costs, including the investment manager, trustee and actuarial services, are charged to the plan and funded through investment earnings.

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 6 - PENSION PLAN (continued)

	Non- Uniformed	Police	Firemen
Annual pension cost Contributions made	N/A	\$217,836	\$24,145
	N/A	\$269,560	\$32,838

#### **Historical Trend Information**

Historical trend information designed to provide information about the City's progress made in accumulating sufficient assets to pay benefits when due is presented below:

	Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation (Asset)	
Non-Uniformed	12/31/2003	\$134,401	100%	\$ -	
	12/31/2004	\$131,113	100%	-	
	12/31/2005	N/A	N/A	-	
	12/31/2006	N/A	N/A	-	
	12/31/2007	N/A	N/A	-	
	12/31/2008	N/A	N/A	-	
D-1!	12/21/2002		<b>NY/A</b>		
Police	12/31/2003	C115 204	N/A 100%	-	
	12/31/2004	\$115,284		-	
	12/31/2005	\$113,938	100%	-	
	12/31/2006 12/31/2007	\$129,377	100% 100%	-	
	12/31/2007	\$213,493 \$217,836	100%	-	
	12/31/2000	Φ217,630	10070	-	
12					
Firemen	12/31/2003	\$ 5,327	100%		
	12/31/2004	\$ 19,077	100%	-	
	12/31/2005	\$ 19,942	78%	-	
	12/31/2006	\$ 20,489	100%	-	
	12/31/2007	\$ 24,103	100%	-	
	12/31/2008	\$ 24,145	100%	, =	

N/A = Information not available.

#### NOTE 7 - POST-EMPLOYMENT HEALTH CARE

In addition to the pension benefits described above, the City provided health care benefits to Teamster and Police retirees in full until the age of 65, when Medicare benefits begin. The employer's contributions are financed on a pay-as-you-go basis. As of December 31, 2008, six retirees benefited under this plan, and \$42,237 in premiums was paid on their behalf. All other retirees must reimburse the City 100% of the premiums paid on their behalf.

# NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 8 - GUARANTEE OF DEBT

The City guarantees the debt service payments of the Authority under its guaranteed Sewer Revenue Bonds, Refunding Series (original issue amount, \$2,600,000), and Refunding Series A of 2003 (original issue amount, \$2,460,000). The City had guaranteed the Authority's 1998 Bonds which were refunded with the 2003 issue. During 2008, the City made no contributions to the Authority. City management does not anticipate any contributions being required in the future.

Annual debt service payments under the terms of the Authority Bonds, Refunding Series, and Refunding Series and Refunding Series A of 2003 are as follows:

Year	Principal Amount	Interest Amount	Total				
2009	\$ 315,000	\$ 9,218	\$ 324,218				
2010	325,000	10,485	335,485				
2011	330,000	11,550	341,550				
2012	350,000	12,520	362,520				
2013	360,000	13,418	373,418				
After	_1,785,000		1,857,649				
	<u>\$3,465,000</u>	<u>\$129,840</u>	\$3,594,840				

The City also guarantees four PennVest Loans (2008 PennVest Loan, outstanding balance of approximately \$599,952 at December 31, 2008, 2006 PennVest Loan, outstanding balance of approximately \$100,257 at December 31, 2008, 2002 PennVest Loan, outstanding balance of approximately \$472,654 at December 31, 2008 and 1989 PennVest Loan, outstanding balance of approximately \$9,937 at December 31, 2008) of the Authority. Monthly payments of principal and interest on the 2008 PennVest Loan are \$19,455 through the first 5 years and \$21,316 thereafter, until 2028. Interest-only monthly payments are being made at a rate of 1.27% on the 2006 PennVest loan. Monthly payments of principal and interest to be made by the Authority are \$3,302 for 2002 PennVest Loan through June 1, 2023 and \$10,160 for 1989 PennVest Loan through December 1, 2009.

#### NOTE 9 - LOAN RECEIVABLE

The City's Community Development fund provides low interest loans to proprietors that use Jeannette as their place of business. These funds are repaid to the City at interest rates that range between 2 and 5% over various amortized periods.

The following is the loan activity at December 31, 2008:

-	Balance at January 1, 2008	Payments	Additions	Balance at December 31, 2008
Loan #1 Loan #2	\$ 1,331 74,950	\$ -	\$ -	\$ 1,331 74,950
Loan #3 Loan #4 Loan #5	106,214	(42,067) (721) (35,897)	13,707	64,147 12,986
Dodii #3	\$182,495	\$(78,685)	256,000 \$269,707	_220,103 <u>\$373,517</u>

## NOTES TO THE FINANCIAL STATEMENTS (continued)

#### NOTE 10 - RISK MANAGEMENT

The risk of losses is covered by commercial insurance for the following areas: property and liability, workers' compensation and dishonesty. For insured areas, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year.

On December 31, 1996, City Council authorized the City's participation, beginning in 1997, in the Penn Prime Workers' Compensation Trust, which is a group workers' compensation pool, established through the intergovernmental cooperation of Pennsylvania municipalities under the authority of the Pennsylvania Workers' Compensation Act and the Pennsylvania Intergovernmental Cooperation Law. The City's participation in this pool is deemed to control workers' compensation insurance costs and reduce annual premiums.

#### NOTE 11 - COMMITMENTS AND CONTINGENCIES

Several lawsuits are pending against the City for which no provisions have been made in the financial statements because the ultimate resolutions are not reasonably estimable. In the opinion of management and legal counsel, such matters are not material to the financial statements either individually or in the aggregate since the claims would essentially be covered by insurance, and the only cost to the City would be the payment of the insurance deductible.

Certain revenues provided to the City by the federal government are subject to audit by respective grantor agencies. Potential reimbursements may be required as a result of such audits. No provision has been made for potential reimbursements in the financial statements as material amounts are considered to be unlikely.

REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULES OF FUNDING PROGRESS CITY OF JEANNETTE

Excess as a Percentage of Covered Payroll	4		(100.59%)	(116 04%)	(0/+0:011)	•	•			V/N	4/2	77 200/	1065.72	120.33%	15/110/	0/11:+61		V/IV	A/N	10 15%	%05.6		109 49%	
Covered		N/A	918,171	883,697	V.V.	V/N	V/N	X X		099 858	905,000	1 006 360	861.750	V/N	893 985	N/A		114 976	138,029	181.887	178,089	N/A	150.393	N/A
			69	69	<del>)</del>					€.	· 64	€	· 4	<del>)</del>	€.	<del>)</del>		€.	69	€	€		69	k
Funded Ratio		1	50.77%	51.01%	,	,		i		110.65%	115.49%	94 67%	85 18%		82.13%			123.41%	125.06%	97.75%	97.81%	•	82.46%	ī
Excess of Assets Over (Under) AAL		N/A	(923,602)	(1,025,456)	N/N	N/A	N/A	N/A		(630,364)	(1,002,825)	275,636	1.088,238	N/A	1,377,691	N/A		(168,183)	(188,544)	18,459	16,910	N/A	164,672	N/A
			↔	69						↔	↔	69	€>		↔			69	↔	€9	↔		8	
Actuarial Accrued Liability (AAL) - Entry Age		N/A	1,876,088	2,093,204	N/A	N/A	N/A	N/A		5,919,392	6,475,586	6,838,079	7,341,592	N/A	7,709,913	N/A		718,475	752,271	820,610	773,224	N/A	938,845	N/A
Lie		4	<b>A</b>	8						69	↔	↔	69		↔			69	↔	8	69		S	
Actuarial Value of Assets		N/A	952,486	1,067,748	N/A	N/A	N/A	N/A		6,549,756	7,478,411	6,473,445	6,253,354	N/A	6,332,222	N/A		886,658	940,815	802,151	756,314	N/A	774,173	N/A
		€	A (	6						€>	69	↔	€9		↔			69	69	S	↔		↔	
Actuarial Valuation Date		1/1/1999	1/1/2001	1/1/2003	1/1/2005	1/1/2006	1/1/2007	1/1/2008		1/1/1999	1/1/2001	1/1/2003	1/1/2005	1/1/2006	1/1/2007	1/1/2008	<b>.</b>	1/1/1999	1/1/2001	1/1/2003	1/1/2005	1/1/2006	1/1/2007	1/1/2008
4 7																								
	rmed																w							
	Non-Uniformed								Police								Firemen							

Source: Actuarial Reports. Valuation performed on a biennial basis.

Note: State law requires biennial valuations on the odd numbered years.

N/A: Information not available

SCHEDULES OF CONTRIBUTIONS FROM EMPLOYERS AND OTHER CONTRIBUTING ENTITIES CITY OF JEANNETTE

len		Percentage	Contributed	<b>\</b> \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	NI/A	N/A	100%	158%	10001	100%	100%	100%	N/A	A/NI	100%	100%
Firemen	Annual	Required	Contributions	€.	<del>)</del>	•	7,825	6.189	5377	175,0	19,077	19.942	1/N	77/17	24,103	24,145
Police		Percentage	Contributed	100%	N/A	X 7 / 1 7	100%	165%	A/N	4777	100%	100%	N/A	100%	2001	100%
Ā	Annual	Required	Contributions	\$ 30,746	ı		55,927	33,033		115 004	113,784	113,968	N/A	213 493		217,836
formed		Percentage	Contributed	N/A	100%	1000/	100%	100%	100%	100%	100/0	N/A	N/A	N/A	4/14	N/A
Non-Uniformed	Annual	Required	Contributions	N/A	N/A	V/V	VINI	N/A	\$ 134,401	131 113	77.4	N/A	N/A	N/A	*/I/	INA
		Calendar	Y ear	1999	2000	2001	0000	7,007	2003	2004	2005	2002	2006	2007	2008	2001

Note: Contributions include state pension aid

N/A: Information not available

# CITY OF JEANNETTE NOTE TO REQUIRED SUPPLEMENTARY PENSION SCHEDULES

The information presented in the required supplementary pension schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

	Non-uniform	Police	Firemen
Actuarial valuation date	1/1/2003	1/1/2007	1/1/2007
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Amortization method	Level Dollar Closed	Level Dollar Closed	Level Dollar Closed
Asset valuation method	Fair Value	4-Year Smoothing	4-Year Smoothing
Remaining amortization period	13 Years	21 Years (aggregate)	40 Years (aggregate)
Actuarial assumptions	i		
Investment rate of return	6.50%	7.50%	7.50%
Projected salary increases	5.20%	5.00%	5.00%
Underlying inflation rate	3.50%	3.00%	3.00%
Cost of living adjustment, if applicable	3.50%	n/a	n/a

n/a = not applicable

REPORTS REQUIRED BY GOVERNMENTAL AUDITING STANDARDS AND THE SINGLE AUDIT ACT



# Malin, Bergquist & Company, LLP

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#### REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To:

City Council and Mayor

City of Jeannette

We have audited the primary governmental financial statements - cash basis of the City of Jeannette (City), as of and for the year ended December 31, 2008, and have issued our report thereon dated August 10, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is a more than remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiencies described in the accompanying schedule of findings and questioned costs, referenced as 2008-01 and 2008-02, to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we consider item 2008-02 to be a material weakness.





#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to the management of the City of Jeannette in a separate letter dated August 10, 2009.

This report is intended solely for the information and use of the City Council, Mayor and management of the City and is not intended to be and should not be used by anyone other than these specified parties.

Malin, Bergguest & Compony, LRP Greensburg, Pennsylvania

August 10, 2009



# Malin, Bergquist & Company, LLP

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To:

City Council and Mayor City of Jeannette

#### Compliance

We have audited the compliance of the City of Jeannette (City) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that is applicable to its major federal program for the year ended December 31, 2008. The City's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City's complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2008.

#### Internal Control over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.





A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily disclose all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended for the information and use of the City Council, Mayor and management of the City and is not intended to be and should not be used by anyone other than these specified parties.

Malin, Bugguest & Company, LRP Greensburg, Pennsylvania

August 10, 2009

# CITY OF JEANNETTE SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2008

#### SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses a qualified opinion on the general purpose financial statements of the City of Jeannette.
- 2. One material weakness and one significant deficiency relating to the audit of the financial statements are reported in the general purpose financial statements.
- 3. No instances of noncompliance material to the financial statements of the City of Jeannette are reported.
- 4. No significant deficiencies relating to the audit of the major federal award programs are reported in the general purpose financial statements.
- 5. The auditors' report on compliance for the major federal award programs for the City of Jeannette expresses an unqualified opinion on all major federal programs.
- 6. Audit findings relative to the major federal award programs for the City of Jeannette are not reported in this Schedule.
- 7. The program tested as a major program is the US HUD Program, CFDA 14.239.
- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. The City of Jeannette was determined to be a high-risk auditee.

#### FINDINGS - FINANCIAL STATEMENT AUDIT

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with paragraphs 5.18 through 5.20 of *Government Auditing Standards*.

#### Significant Deficiency:

#### 2008-01: Segregation of Duties

Condition: Lack of adequate segregation of duties in several key accounting processes.

Criteria: Responsibilities for custody, accounting and control of the City's assets should be segregated.

Effect: Because of the lack of adequate segregation of duties in several key accounting processes, there is an increased risk of unauthorized or fraudulent transactions to occur, especially in the areas of cash disbursements and payroll.

Cause of Condition: There are no procedures currently in place to provide an adequate segregation of duties within several key accounting processes, especially in the areas of cash disbursements and payroll.

*Recommendation:* We recommend that the duties for processing and recording cash receipts, accounts payable and cash disbursements, and payroll duties be segregated in order to strengthen internal control in these areas.

Management Response: Management is aware of the lack of effective segregation duties in certain key accounting areas and has begun separating some duties as it relates to the cash receipts, cash disbursements and payroll functions. Management will continue to look to separate duties in these areas going forward in the most cost-effective manner.

# CITY OF JEANNETTE SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2008 (continued)

#### Material Weakness:

#### 2008-02: Financial Reporting

Condition: Lack of effective controls in certain areas as it relates to the City's overall financial reporting process.

Criteria: Effective oversight and internal controls should exist to properly monitor the City's overall financial operations and reporting process and to identify and resolve any issues identified in a timely manner.

Effect: Due to the lack of controls over certain areas of the financial reporting process, there is an increased risk that errors, misstatements or fraudulent activity could occur without being properly identified.

Cause of Condition: There are currently no effective controls in place to properly monitor the financial activity within the City's various funds. Additionally, there is an overall lack of effective communication with those involved in the City's financial reporting process.

Recommendation: We recommend that the City implement certain controls to improve oversight of financial activity and to improve the effectiveness of the financial reporting process.

Management Response: Management is aware of the deficiencies in the City's oversight and financial reporting process and will be proactive in the coming year to implement internal controls that would improve this process.

#### FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None